

**CITY OF LA VERNE
ACTIVE TRANSPORTATION COMMITTEE
REGULAR MEETING AGENDA
November 12, 2019, 5:00 P.M.**

Council Chambers
3660 D Street
La Verne, California 91750

Attendance and participation at the City of La Verne Active Transportation Committee meetings are welcomed and appreciated. Community engagement provides the Committee with valuable information. In compliance with the American Disabilities Act, any person with a disability who requires a modification or accommodation in order to participate in a meeting should contact the City Clerk's Office at (909) 596-8726 at least 48 hours prior to the meeting.

Persons addressing the Active Transportation Committee shall be limited to 10 minutes unless an extension of time is granted by the Chair, subject to approval of the Committee Members. When any group of persons wishes to address the Committee, it shall be proper for the Chair to request that a spokesperson be chosen to represent the group.

Public comments will be allowed on items on this Agenda at the time each item is considered.

Mission of the Active Transportation Committee

Increase safe, attractive, comfortable, and independent access and travel for the La Verne community, utilizing best management principles and practices associated with mobility, Complete Streets policies, and applicable state and federal traffic safety guidelines.

1. CALL TO ORDER

2. ROLL CALL - Chair - Doug Strange, Vice Chair - Tom Skahill, Lisa Grater, Matt Hawkesworth, LD Johnson, Councilmember Muir Davis, Councilmember Tim Hepburn, Deputy Director of Public Works Anthony Ciotti, Police Chief Nick Paz.

3. PUBLIC COMMENT - Public comments will be allowed on items not on the Agenda but within the subject matter jurisdiction of the Committee; however, no action may be taken on off-agenda items except as provided by law.

4. APPROVAL OF MINUTES – Review and approval of the October 8th minutes.

5. CITY ATTORNEY PRESENTATION – Attorney Robert Kress

- a. Brown Act
- b. Public Records Act
- c. Fair Political Practices Act

Any writings or documents provided to a majority of the Active Transportation Committee, regarding any item on this agenda, will be made available for public inspection at City Hall, 3660 D Street, La Verne, CA 91750 during normal business hours and on the City's website at www.cityoflaverne.org.

6. ACTION ITEMS

7. DISCUSSION ITEMS

- a. Active Transportation Terms
- b. Complete Streets Policy
- c. Complete Streets 2018 Annual Report
- d. 2019/20 Capital Improvement Plan (CIP)
- e. Gotcha Bikeshare Program

f. STAFF/COMMITTEE COMMUNICATION/INFORMATION/FUTURE AGENDA ITEMS

Committee members may ask a question for clarification, make a brief announcement, make a brief report on his/her own activities, request staff to report back at a subsequent meeting concerning any matter, or take action to direct staff to place a matter of business on a future agenda.

g. ADJOURNMENT

The next regularly-scheduled meeting of the Active Transportation Committee will be held at 5:00 p.m. on December 10, 2019 in the City Council Chambers, 3660 D Street, La Verne California 91750.

Posting Statement: On November 7, 2019, a true and correct copy of this Notice was posted on the bulletin board at La Verne City Hall, 3660 D Street, La Verne, and on the City's website at www.cityoflaverne.org.

Memorandum

CITY OF LA VERNE
Public Works Department

DATE: November 12, 2019
TO: Active Transportation Committee
FROM: Kristie Sanchez, Management Analyst
SUBJECT: Active Transportation Terms

Below you will find a list of definitions and acronyms related to active transportation that may be beneficial to the Committee.

Active transportation: Human-powered transportation, such as biking and walking, that enhances public health and helps to reduce greenhouse gas emissions associated with transportation. Public transit is sometimes considered an active mode because many riders walk or bicycle to and/or from the bus stop or train station.

Bicycle facility: A facility, typically a lane or paved path, that is designated for bicycling use. This may include Class I bike paths, Class II Bike Lanes, Class III Bike Routes, Class IV Separated Bikeways, as well as other bike trails.

Capacity: The maximum number of vehicles that can pass a point on a roadway during a specified time period (usually one hour) under prevailing roadway, traffic and control conditions, usually measured as vehicles per lane per hour.

Complete Streets: Complete Streets principles state that all people, regardless of age, ability, income, race, or ethnicity, should have safe, comfortable, and convenient access to community destinations and public places—whether walking, driving, bicycling, or taking public transit.²⁰ Complete Streets planning recognizes that roadways often serve diverse functions including through travel, recreational walking, socializing, vending, and nearby living.

Connectivity: The density of connections in road and other networks, or more specifically, the directness of the link from one point to another along the network. At higher levels of connectivity, travel distances are shorter and route options more numerous, allowing more direct travel between destinations.

Green: A descriptive modifier that indicates energy minimization, resource reduction, and/or pollution prevention.

High-occupancy vehicle (HOV): A passenger vehicle with a driver and one or more passengers. This includes carpools, vanpools, and transit buses.

Induced demand: A potential long-term effect of added highway capacity if it leads to faster population and/or employment growth in the region. This term should not be used to refer to increases in travel directly resulting from decreases in travel costs (see induced travel).

Induced travel: When an increase in the capacity of a roadway reduces the cost of travel, in terms of travel time and/or monetary expense, encouraging more travel on that roadway. In this case, the added capacity enables travelers to satisfy more of their demand; their latent demand becomes realized demand.

Latent demand: The travel that people want to do but choose not to do or cannot do owing to the high time and/or monetary cost or other constraints. This is also called unrealized demand.

Low-carbon transportation: Transportation that “reduces greenhouse gas (GHG) emissions, criteria pollutants, and air toxics.”

Low-impact: This adjective indicates energy minimization, resource reduction, and/or pollution prevention.

Low-impact transportation: Transportation modes that have less environmental impact than single occupancy vehicles with internal combustion engines, including active transportation, transit, and electric vehicles.

Low-stress bicycle network: A bicycle network that serves bicyclists of all ages and abilities by offering separated lanes and paths, signed routes along low-traffic roads, as well as safe and comfortable ways to cross streets with higher levels of traffic.

Mass transit: Large-scale public transportation with high carrying capacity, such as buses, subways, and trains.

Motor vehicle: A road vehicle propelled by an engine or motor (internal combustion engine, or electric motor, or some combination of the two) and used for the transportation of passengers, property, or freight.

Multimodal access: A system that meets the needs of bicyclists, pedestrians, transit users, passenger vehicles, and other motor vehicle users. A system providing multimodal access integrates different transportation modes to allow co-existence and easy switching between modes.

Multimodal connectivity: The ease with which people can switch between modes on the same trip. For example, pedestrian and bicycling access to transit stops and stations.

Passenger vehicle: A motor vehicle with at least four wheels, used for the transport of passengers.

Pedestrian: Persons walking, skateboarding, using a wheelchair or other mobility device, or any other form of human-powered transportation other than a bicycle. Motorized wheelchair users are also considered pedestrians. The term “walking” may be used to imply all pedestrian activities, as many of these modes primarily travel on sidewalks and other walking facilities.

Pedestrian walkway: A facility that is designated for pedestrian use. This may include sidewalk, paved paths, pedestrian-only market streets, boardwalks, etc.

Private transit: Transit services owned and operated by private entities, such as privately-owned shuttles.

Public transit: Transit services owned and operated by state, regional, or local public agencies.

Rideshare: When a driver, or a passenger, shares an open seat(s) in a vehicle with one or more passengers that have similar travel paths and schedules. Traditional forms of ridesharing include carpooling and vanpooling and current use includes sharing space in a ridesourced vehicle.

Ridesourcing: A rideshare service that connects passengers to drivers, typically through a digital application and typically for a fee. Drivers and companies work for-profit and typically offer rides that are not incidental to their own trips.

Ridesplitting: Ridesharing in a ridesourced vehicle when two or more passengers have similar travel paths, i.e. sharing a taxi.

Shared-use facility: A facility, typically a paved path, adjacent to the roadway or separate from the roadway that is designated for non-motorized use. In general, this includes pedestrians and bicyclists, but some shared-use facilities are also designated for rollerbladers, skateboarders, and equestrians.

Single-occupancy vehicle (SOV): A passenger vehicle whose only occupant is the driver.

Sustainability: the ability to reduce and/or minimize energy requirements, resource inputs/impacts, and pollution, reflecting the goals of equity, ecological integrity, and human welfare, regardless of time or location, thus meeting the needs of current generations while not limiting the resources of future generations.

Sustainable mobility: Meets present generation mobility needs without compromising the future generation's ability to meet their own mobility needs.

Transportation: Means of conveyance or travel from one place to another. Conveyance of passengers or freight.

Travel: The action of going from one location to the other, from origin to destination.

Traffic: The vehicles, pedestrians, ships, or planes moving through an area or along a route.

Traffic congestion: The condition of having a high ratio of volume to capacity, resulting in vehicle speeds lower than roadway design. It is typically measured with the concepts of level of service and vehicle delay, where delay is calculated relative to the free-flow travel time for that segment of roadway, i.e. the travel time without any congestion.

Transit: Public or private transportation service that moves passengers in mass and usually has fixed routes, stops, and fares. Operates within cities or regions rather than between cities or regions.

Transportation Network Company (TNC): A ridesourcing company, see *ridesourcing*. (California Public Utilities Commission) "TNCs provide prearranged transportation services for compensation using an online-enabled application or platform (such as smart phone apps) to connect drivers using their personal vehicles with passengers.

Vehicle sharing: Provides short-term, on-demand access to a transportation mode without sole, direct ownership, thus reducing the overall number of vehicles including automobiles, bicycles, and scooters. Examples include car sharing/carsharing/car-sharing, bike sharing/bikesharing/bike-sharing, scooter sharing.

Volume: The number of vehicles passing a given point in a specified period of time, usually measured as vehicles per lane per hour. This is also called realized demand.

Walkability: The overall walking conditions in an area; how friendly an area is to walking. Walkability is affected by the presence and quality of walkways (see below), as well as the surrounding environment, including the design of buildings and their location relative to the sidewalk as well as vegetation such as landscaping and street trees. Good destination accessibility (see above) and good connectivity (see above) contribute to walkability.

Zero-emission vehicles (ZEV): Vehicles that may be driven with zero tail-pipe emissions. These include hydrogen fuel cell electric vehicles (FCEVs), pure battery electric vehicles (BEVs) and plug-in hybrid electric vehicles (PHEVs).

Respectfully

Kristie Sanchez
Management Analyst

Agenda Report

CITY OF LA VERNE

Community Development Department

DATE: November 6, 2017
TO: Honorable Mayor and City Council
FROM: Eric Scherer, AICP, Acting Community Development Director
SUBJECT: Complete Streets Policy

AGENDA SUMMARY

Staff has prepared a citywide Complete Streets policy. Complete Streets seeks to make the street network better and safer for drivers, transit users, pedestrians and bicyclists, regardless of age, ability, or mode of transportation. A Complete Streets policy will provide overarching guidance for the City's transportation related planning efforts, including the Circulation Element of the General Plan and Active Transportation Plan, and will guide the direction of future developments and improvements made to the City's transportation network.

RECOMMENDATION

Staff recommends approval of Resolution No. 17-71 (Attachment A) adopting a Complete Streets policy (Attachment B).

BACKGROUND

What Are Complete Streets?

Conventional transportation planning and roadway design has typically focused on drivers and their vehicles, often neglecting other users of roadway systems, such as pedestrians and bicyclists. This unbalanced approach has resulted in an infrastructure that makes walking, biking, and the use of other forms of transportation unappealing. The term "Complete Streets" was coined in 2003 and promotes advancing the roadway into a facility which serves more than just motorists. A Complete Street accommodates all modes of transportation: passenger and commercial vehicles, pedestrians, bicyclists, and mass transit users, regardless of age or ability. Complete Streets make it easy to cross the street, walk to shops, and bicycle to work. They allow buses to run on time and make it safe for people to walk to and from train stations.

Complete Streets are unique within each community. A Complete Street may include improvements such as sidewalks, bike lanes (or wide paved shoulders), special bus lanes, comfortable and accessible public transportation stops, frequent and safe crossing opportunities, median islands, accessible pedestrian signals, curb extensions, narrower travel lanes, roundabouts, landscaping, and more.

Why Adopt a Complete Streets Policy?

The *California Complete Streets Act of 2008* (AB 1358, Chapter 657, Statutes of 2008) requires that any substantial revision of a General Plan Circulation Element commencing on or after January 1, 2011 must “plan for a balanced, multimodal transportation network that meets the needs of all users of streets, roads, and highways for safe and convenient travel in a manner that is suitable to the rural, suburban, or urban context of the general plan.”

The Los Angeles County Metropolitan Transportation Authority (Metro), which manages several transportation related grants within the county, adopted a Complete Streets policy in 2014. Metro previously required local agencies implement one or more of the following by January 1, 2017:

- Adoption of a Complete Streets Policy;
- Adoption of a Complete Streets Resolution; or
- Update the General Plan Circulation Element to conform with AB 1358.

In December 2016 Metro issued a memo granting flexibility with meeting their required January 1, 2017 deadline, allowing agencies to maintain eligibility for Metro's grant programs as long as compliance with the Complete Streets policy is achieved prior to submission of future grant applications. Affected programs include Metro's Call for Projects and Express Lanes Net Toll Revenue Reinvestment Grant program. La Verne has previously benefited from Metro's Call for Projects with awards totaling more than \$1.5 million. Although no grant programs are presently scheduled, staff believes it prudent to adopt a Complete Streets Policy well ahead of any application period to ensure compliance with Metro's policy. If a policy or other form of Complete Streets implementation is not adopted by the City Council, the City will not be eligible for any Federal or State grants managed through Metro.

Compliance with both state requirements as well as Metro's requirements, necessitates the City adopt a Complete Streets policy. Furthermore, adoption of this policy will be the first step in the City's development of a comprehensive Active Transportation Plan in conjunction with the City's update of the General Plan. A Complete Streets policy will inform and influence both the Active Transportation Plan and the Circulation Element of the updated General Plan, as well as any future plans, including a Bicycle Master Plan.

ANALYSIS

Policy Summary

The draft policy statement reads, “In an effort to promote the concept of ‘complete streets,’ the City of La Verne will abide by the guiding principles set forth in this policy statement. Through implementation of these principles, the transportation network in the City of La Verne will be safe, accessible, comfortable and convenient for all transportation modes and users.”

The policy would apply to all City or state sponsored improvements and privately funded projects within the public right-of-way. All newly constructed streets would be required to implement, where appropriate, those improvements that would promote Complete Streets. The policy would apply to road maintenance projects, such as reconstructed streets or other

COMPLETE STREETS POLICY

1. Vision

The City of La Verne (City) recognizes that streets are our most prominent public spaces and great streets must achieve a balance between the needs of mobility, adjoining land uses, the natural environment, community character, and economic interests.

Promoting pedestrian, bicycle, and public transportation travel promotes healthy living, advances the well-being of travelers, and meets the needs of the diverse populations that comprise our community.

The vision of the City of La Verne Complete Streets Policy is to create a transportation system that serves all residents and visitors regardless of their age, ability, or financial resources, in a safe and efficient manner that meets their transportation needs regardless of their preferred mode of travel.

In an effort to promote the concept of "complete streets," the City of La Verne will abide by the guiding principles set forth in this policy statement. Through implementation of these principles, the transportation network in the City of La Verne will be safe, accessible, comfortable and convenient for all transportation modes and users.

2. Definitions

- a. **COMPLETE STREET** – A street that accommodates convenient and safe use by everyone, regardless of age, ability or mode of travel.
- b. **COMPLETE STREETS IMPROVEMENTS** – Facilities and amenities associated with the transportation network, that are recognized as contributing to Complete Streets, such as: pavement markings and signs; sidewalks and pedestrian safety improvements such as medians, curb extensions and crosswalks; ADA (Americans with Disabilities Act) accessible curb ramps and accessible pedestrian signals; transit shelters and signage, as well as improved pedestrian and bicycle access to transit stops and stations; bicycle detection at intersections; wide travel lanes, bike lanes or shared use lanes; bicycle parking facilities; street trees, landscaping, street lighting or street furniture; and adequate drainage facilities, including opportunities for storm water quality treatment facilities.
- c. **CONTEXT SENSITIVE DESIGN SOLUTION** – A design which balances safety, mobility and transportation needs, while preserving scenic, aesthetic, historical and environmental values and characteristics of the neighborhood and community.
- d. **FACILITIES** – An area or structure which is built, installed or established to serve a particular purpose or transportation mode/user.
- e. **NEWLY CONSTRUCTED STREET** – A street constructed where one has not previously existed.
- f. **PARKWAY** – The non-driveway area of public right-of-way between the back of curb or edge of roadway and the right-of-way line.

- g. **PUBLIC RIGHT-OF-WAY** – City-owned property designated as right-of-way, which contains items such as roadway, utilities, sidewalks, etc.
- h. **PUBLIC STREET** – A roadway owned and maintained by the City of La Verne, providing frontage and principal means of access for abutting properties.
- i. **PRIVATE STREET** – A privately owned and maintained roadway established by final platting or otherwise established as approved by the City of La Verne, over which a private easement for road purposes has been recorded or similar device, and which provides access to abutting properties.
- j. **RECONSTRUCTED STREET** – A street constructed where one has previously existed. Any existing street which has rehabilitation done to it, which is estimated at 50% or higher of the cost of NEWLY CONSTRUCTED STREET (excluding utilities except storm drain or subdrains), shall also be considered a RECONSTRUCTED STREET for the purposes of this policy.
- k. **STREET** – The street is considered to be the subgrade, base, pavement, grading, storm drain and subdrains (i.e., all of the elements required to build, operate and maintain the street).
- l. **STREET MAINTENANCE** – Rehabilitation of a street, which generally restores the functionality of the existing street components (either primarily as a street project or in conjunction with underground public utility construction), without significantly altering or adding to those components, and which is estimated at less than 50% of the cost of a NEWLY CONSTRUCTED STREET with those same components. Utility construction (except storm drain or subdrains) is excluded from this cost calculation.

3. Goals

The goal of the Complete Street Policy is to ensure our community's roadways complement and enhance the surrounding land use and neighborhood character, and accommodate all users, including motorists, bicyclists, pedestrians, transit patrons, elderly residents, children and persons with mobility impairments. The specific goals are:

1. To protect and preserve the environment by reducing the emission of greenhouse gases, and reducing the consumption of non-renewable energy resources.
2. To ensure La Verne neighborhoods remain vibrant and livable.
3. To expand opportunities for bicyclists and pedestrians throughout the community.
4. To make the roadway and street environment safer and more inviting by reducing the frequency and severity of vehicular, bicycle and pedestrian-related accidents.
5. To ensure safe pedestrian and bicycle routes for children to get to school.

6. To improve and enhance the health and physical fitness of the City's residents by providing more safe and convenient opportunities for bicycling and walking in La Verne.
7. To improve the City's quality of life and local economy by providing high quality recreational and multi-modal transportation facilities and providing non-motorized means of transportation.

4. Guiding Principles

It is recognized that each Complete Street is unique and the following principles shall guide the development of transportation related projects:

- a. Shall be suitable and appropriate to the function and context of the transportation facility;
- b. Shall be sensitive to the neighborhood context and cognizant of the neighborhood needs;
- c. Shall be flexible in project design to ensure that all users have basic safe access and use;
- d. Shall be considered a component of a comprehensive, integrated and interconnected transportation network that allows all users to choose between different modes of travel; and
- e. Shall be consistent and compatible with the City's General Plan, development codes and adopted plans.

5. Applicability and Scope

All transportation improvements and phases fall under this policy. Complete Streets principles will be applied to all City or State sponsored improvements, as well as all privately funded projects and developments that impact the public right-of-way. The City will approach every planned transportation improvement as an opportunity to create safer and more accessible streets for all users. Transportation improvement phases include planning, programming, designing, engineering, construction, reconstruction, operation and maintenance.

Maintenance activities alone are not Complete Streets Improvements, nor should they prompt street improvements that necessitate Complete Streets consideration, except those improvements necessary to satisfy legal mandates, such as the Americans with Disabilities Act. To the maximum extent possible, provisions for safe access shall be made for pedestrians and bicyclists during maintenance activities.

Complete Streets policy objectives may be achieved by implementing single elements into a project, completing a series of improvements over the course of time, or by developing major network level improvements.

The City recognizes that its infrastructure includes a transportation network that should provide convenient access and safe travel for all users within the City and beyond the City's boundaries. Due to its regional impact, implementation of this policy reinforces the need for collaboration among the many regional partners and stakeholders affected by the implementation of this policy.

6. Implementation

Implementation of this policy shall take into account the goal of enhancing the context and character of the surrounding built and natural environments. In planning and implementing street projects the City will maintain sensitivity to local conditions in both residential and business districts, and will work with residents, merchants, and other stakeholders to ensure that a strong sense of place ensues.

The City will plan, design, construct, operate and maintain appropriate facilities for pedestrians, bicyclists, transit riders, motorists, children, the elderly and people of all abilities in all new construction, reconstruction and repaving improvements, subject to the exceptions contained herein:

- a. COMPLETE STREETS are generally accomplished through adding the following to the vehicular portion of a roadway or PUBLIC RIGHT-OF-WAY when and where appropriate: sidewalks, bike lanes, shared use lanes (sharrows), bus stops, transit shelters, public spaces, wayfinding signage, utility corridors, etc. The COMPLETE STREET shall incorporate one or more of these features as reasonably applicable.
- b. Each project undertaken by the City of La Verne that is a NEWLY CONSTRUCTED STREET, RECONSTRUCTED STREET or STREET MAINTENANCE within the PUBLIC RIGHT-OF-WAY shall document its compliance with this policy.
- c. Each street and right-of-way design should be practically undertaken to complement the neighborhood in which it exists, (i.e. a CONTEXT SENSITIVE DESIGN SOLUTION) while complying with the latest accepted practices and guidelines, and federal and state laws.

7. Exceptions

The City of La Verne is committed to Complete Streets and application of this policy and/or Complete Street principles will begin at the earliest phase of a project, except in the following extraordinary circumstances:

1. Where pedestrians and bicyclists are prohibited by law from using the facility. In such an instance, alternative facilities and accommodations shall be considered within the same transportation corridor.
2. If the cost of constructing Complete Streets Improvements is disproportionate to the current need or anticipated future demand for such improvements.
3. Where there is an absence of current or projected need.

For projects that do not include any state or federal funding, the Director of Public Works, in consultation with the Director of Community Development and the City Engineer, shall determine whether the application of this policy and Complete Streets principles falls under one or more of the exceptions outlined above. Where exceptions are granted, parallel accommodations for the category of users excluded shall be considered on alternate routes within the transportation system.

8. Cooperation and Collaboration

The implementation of Complete Streets will require cooperation and collaboration between many stakeholders on a regular basis. As such, the City of La Verne will take the following steps to facilitate the process:

- a. The Community Development Department shall review and propose revisions to all appropriate land use ordinances, policies and regulations to support the implementation of Complete Streets.
- b. The Community Development Department shall review, revise or recommend changes to all policies, procedures and design standards associated with site plan and other requirements for public and private development, to ensure best practices are utilized to support Complete Streets.
- c. The City shall continue to identify regional, state and federal funds to implement Complete Streets Improvements to supplement the City's Capital Improvement Program.
- d. The City shall promote collaboration and coordination between City departments and other transportation and planning agencies, including the California Department of Transportation, Los Angeles County Metropolitan Transportation Authority, San Gabriel Valley Council of Governments and others that work within the right-of-way and utilize the transportation network for programmatic purposes in order to make the most efficient use of limited financial resources.
- e. The Public Works Department shall establish necessary procedures to ensure the application of Complete Streets principles at the earliest design stage.
- f. The City shall encourage staff professional development in the area of Complete Streets through attendance at seminars, conferences and workshops.
- g. The City shall actively promote public information and education, and solicit feedback about Complete Streets to La Verne stakeholders including City Council, Planning Commission, residents, community groups, the business community and the private development community.

9. Best Practices – Design Guidance

The City will follow accepted or adopted design standards, and use the best and latest design standards available including, but not limited to, the following: